

- i) The act of policy implementation is different from the act of policy formulation.
- 2) The role of admin should be to implement and politics should focus on formulation.
- 3) Both have separate relationships as admin is the most visible side of the state.

This concept of separation was aimed at establishing eff. admin and he wanted that politics should not meddle with admin, rather admin should remain:

- a) apolitical
- b) non partisan
- c) impartial
- d) merit based.

In this context he remarked the field of admin. is field of business it should get rid of 'hurry and strife' of politics.

In another remark he says political questions are not administrative questions and hence the 'concept of dichotomy' emerged which also became basis for emergence of new discipline of Pub ad.

This dichotomy was further advanced by Frank Goodnow in his book called 'Politics & Adminstr.

LD White and Willoughby.

∴ In the first 2 decades, there was dominance on the concept of dichotomy.